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The Voice of The Cary Amateur Radio Club N4NC

April/May 2004

### CARC FEEDLINE

Editor --

Keith Zeringue, W4KAZ w4kaz@arrl.net

The deadline for submission to the Cary Amateur Radio Club FEEDLINE newsletter is the second Thursday of the month. Information should be forwarded by e-mail to the editor at w4kaz@arrl.net.

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### **Pheedline Phun Phacts**

M4NC Amateur Radie Cu

Kaz, W4KAZ

On March 23<sup>rd</sup> the Wall Street Journal ran an article which would likely make most amateur radio operators cringe. I recommend amateurs make time to stop by the local library to read the article "In This Power Play, High-Wire Act Riles Ham-Radio Fans", by Ken Brown

The tone of this article was very negative in its portrayal of the objections voiced by the amateur radio community on the subject of Broadband over Power Lines. While this is certainly not a surprise, I was curious that a major financial news publication choose to use the front page of their paper to deride amateur radio publicly, rather than examine the merits of the BPL issue as an investment from a financial point-of-view.

Perhaps the lesson that we can take from this is not entirely negative. I rather doubt that a nationally distributed publication would bother to use "prime time" on their front page for a slander attack without reason. Perhaps the objections being raised by amateurs are being heard, and questions are being asked. Perhaps this is an attempt by the protagonists to muddy the waters via character assassination.

While industry may ultimately succeed in entrenching various BPL systems into common usage, it seems to me that it is in the best interests of the amateur community to continue voicing its concerns when and where appropriate. It is my opinion that we may in the end be forced to endure the widespread interference that some of the BPL systems have been documented to generate—but that is not a good reason to stand mute.

I recommend a proactive approach. Discuss the issue with friends, family, neighbors, and co-workers when appropriate. Write your elected representatives to express your position.

And don't forget—you can also document harmful interference occurrences via **written** complaints to the appropriate parties.

Another one bytes the ether.....

### **Coming Cary ARC Events**

Cary ARC Meeting – Thursday May 27th Regular business meeting at 7:31pm Program : not yet determined

## **Other Upcoming Events**

Contest season—**CQ WW WPX CW** contest, May 29<sup>th</sup>-30<sup>th</sup> —**Field Day**-June 26<sup>th</sup>-27<sup>th</sup>, 2004

### **Upcoming Hamfests**

Dayton Hamvention 5/14-16th/2004 http://www.hamvention.org/

**Durham Hamfest**—May 29<sup>th</sup>, begins 8:00 am, NC National Guard Armory Just off I-85 and N. Duke St. half mile north on Stadium Dr. Durham, NC

# Cary Midsummer SWAPFEST

Third Saturday in July! (That's Saturday, July 17th 2004) COVERED PARKING means COVERED TAILGATING! NO RAINOUTS! AIR CONDITIONED INDOOR AREA!

## Cary Midsummer Swapfest

This year the Cary Midsummer Swapfest will be "new and improved". The town of Cary has completed some of its construction on the Swapfest site (North Academy Street in Cary), and the Swapfest facilities will be enhanced with the availability of the new multi-storied parking deck. Besides providing much needed nearby parking, the new deck will make tailgating more comfortable because it will be held in a newly completed **on-site covered parking area**. So, rain or shine, the tailgate transactions can go on.

Have some Swapfest fun and an eyeball QSO or two at the 2004 Cary Swapfest!

- Doors open at 8:00 am.
- Admission is \$5.00 at the door
- Exams will be given at 10am
  - Walk-in only
  - Picture id required
  - Current original license required (and any CSCEs if applicable)
  - Fee is \$12
- Swapfest talk in on 146.28/88
- New improved Parking/tailgating in a covered parking deck (8 foot height limitation)
- Outdoor flea market will be on the lowest level of the parking deck.
  - Outdoor flea market spaces are first come-first served not available before 6am the day of the swapfest
  - Outdoor flea market spaces are \$5.00 per parking space plus the \$5.00 admission ticket.
- Indoor Flea Market
  - Air-conditioned ! ! !
    - 6 foot tables, \$10.00 each
  - Inside setup available 6:30pm -9:30pm on Friday, July 16 and 6am 8am on Saturday, July 17.
    - Contact n4nc@arrl.net for more information
- Refreshments available at the hamfest
- ARRL Sanctioned Hamfest

CARC Swapfest flyer: http://www.qsl.net/n4nc/CARCflyer.gif CARC Swapfest map: http://www.qsl.net/n4nc/Cary\_Fest\_map1.jpg



# The Graying of Big Blue

Kaz, W4KAZ

On April 9th, the 40th anniversary of the IBM System/360 was celebrated at the Computer history Museum in Mountain View, California. The system 360 platform was designed to be upward compatible, and 40 years of widespread software and hardware migrations have proven the concept on the front lines in the real business world.

Cobol, born in 1959 and also long rumored to be dying, also lives on. With the notable exception of JAVA, it's too bad the "generic language" idea doesn't catch on a little better in the PC world...but I digress....

Anybody interested in electronics generally is interested in computing, which really began as a subset of the electronics field. The Computer History Museum has an interesting HTML timeline, which is a great stroll through recent history. Its simply amazing how fast progress can be made when people put their heads together, spurred onward by competition with other groups of collaborative heads put together.

Tempus fugit.

http://www.wired.com/news/infostructure/0,1377,62992,00.html

http://www.computerhistory.org/ and for giggles http://www.computerhistory.org/timeline/

# Deep Blue Geek

Kaz, W4KAZ

Okay, so now you have Big Blue on the mind....Here's a couple of links that you ex-IBM'rs might find amusing. Apparently when systems programmers and operators have nothing to do, they compose music. And like all indigenous peoples, they use the tools at hand to compose their symphonies.

All compositions below were arranged for the IBM 1403, and although the actual composers and performing artists are not credited, the recordings were made by Ron Mak.

"God Rest Ye Merry Gentlemen" http://www.computerhistory.org/exhibits/highlights/1403\_godrestye.mp3

"Raindrops Keep Fallin' On My Head" http://www.computerhistory.org/exhibits/highlights/1403\_raindrops.mp3

"Born Free" http://www.computerhistory.org/exhibits/highlights/1403\_bornfree.mp3

and for you "2001" fans, "The Blue Danube Waltz" http://www.computerhistory.org/exhibits/highlights/1403\_blue\_danube.mp3

# Cary Midsummer Swapfest

Kaz, W4KAZ

Hey, did I mention that the Swapfest is coming? Saturday July 17<sup>th</sup>! Sell some junk from yer trunk in the covered parking area, or come inside for the cool air conditioned luxury of an indoor table! Reserve tables before they sell out....we sold out last year! Tailgating is first-come first served.

# BPL - Blue-sky, Prevarication, and Liars?

#### Kaz, W4KAZ

Well, everybody has a different opinion, but the laws of physics will still apply-heedless of the rhetorical protestations of industry hucksters and pitchmen. Interestingly enough, many of the industry stakeholders who filed comments are no longer maintaining that "BPL will not cause interference", nor do they continue to maintain "there have been no complaints of interference". Now, the new fallback position is that there is "no <u>harmful</u> interference". I find it interesting that both the FCC and industry spokesmen feel that we should just "re-position our antennas to reduce interference". Additionally, says Progress Energy, you guys who are operating HF mobile should just drive your cars somewhere else besides near their equipment that doesn't create harmful interference....as if there will BE a somewhere else if this is being broadcast from every utility pole in a county.

Hence my own interpretation of the BPL acronym as something a wee bit more uncomplimentary than the other usage. I better watch out, we could all wind up on double-secret-probation printing such heresy.

In the plus column, several of the comments filed on the FCC docket 04-37 regarding Broadband over Power Lines support the position held by amateurs, that the interference will be harmful and more widespread than the industry hucksters indicate in their pleadings. Both the NTIA report, comments by the National Association Of Broadcasters, and the comments filed by aircraft manufacturer Boeing fall into this category. The Boeing comments are interesting. Lots of other comments filed supporting the laws of physics and the position taken by the ARRL and most amateurs filing comments.

The deadline for filing "replies to comments" is early June. Too late to just comment, now is the time for refuting Blue-sky, Prevarication and Lies.

As that Clintonian role model, the Kingfish, used to say, "Vote early. Vote often."

Recommended reading—Ed Hare, W1RFI, has a lot of the filed comments pre-organized for our benefit. See:

http://www.arrl.org/~ehare/bpl/nprm\_hyperlinks.html

### **BPL-Local Wake County Area News**

Kaz, W4KAZ The remainder of the Feedline is given over to reproducing the comments filed by Gary, KN4AQ on the FCC docket#04-37, regarding the Notice of Public Rule Making on part 15 proposed rules changes allowing BPL. Gary has put together a great timeline of local events as part of his comment filing. Some of this is relatively fresh, as of the filing date on May 03, 2004, and brings everything up to date to that point, from Gary's perspective on the front lines. Think of it as a summary of his previously published articles from the SERA Journal and the recent CQ issue. A succinct, thoughtful and excellent bit of writing.

I'd also like to take this opportunity to express my thanks to Gary, and all of those who he mentions herein, and others who may be mentioned elsewhere or not recognized. There are a lot of local folks who have spent a great deal of personal time and effort in monitoring the local BPL tests, and making contacts with industry and government officials for the benefit of all of us. If I was sure I had all of the names, I'd list them. Their efforts may ultimately be an exercise in "tilting windmills", but I'm sure I'm not the only one who appreciates their caring enough to put in so much personal time on work towards preserving our spectrum.

The following pages are reproduced here with the permission and assistance of Gary, KN4AQ. I'd like to thank him for allowing me to reproduce his comments here.

## COMMENTS OF GARY PEARCE, KN4AQ

I have been a licensed Amateur Radio operator since 1965, and currently hold an Amateur Extra class license. I am the editor of the South Eastern Repeater Association magazine, the *Repeater Journal*, and a contributing editor to *CQ VHF* magazine. I am not an engineer, but I do have extensive practical experience with voice, cw and digital modes on HF and VHF/UHF. I operate multiple modes on HF, VHF and UHF both from home and mobile.

In addition, I have direct experience observing the Progress Energy Phase I and Phase II BPL trial areas. I am part of a team of local Amateur Radio operators that was invited by Progress Energy to observe their Phase II trial system.

In my comments, I will describe the observations we made, and the concerns I have about BPL operation as a result of those observations. I will make some recommendations for changes in Part 15 that will help alleviate those concerns.

I appreciate the advantages of a broadband Internet connection. I have been a DSL subscriber since the service was offered in my neighborhood about four years ago, and I feel the "pinch" of dial-up service speeds when I'm on the road, or on vacation. But in the rush to promote BPL as the technology that will bring broadband to the unserved population, the detrimental effects to the radio spectrum of the radio frequency energy unleashed are being either understated or ignored.

Briefly, it appears to me that putting RF energy on power lines across large swaths of HF spectrum is a *sea change* in the way we treat that spectrum. While it appears the effects will be local – somewhere between a few blocks and a mile – since power lines are literally everywhere, every high-frequency radio user has a strong potential of being adversely affected, and of having to take some action to have the effect reduced, and perhaps still *not* eliminated. BPL goes far, far beyond anything that was ever envisioned as an unlicensed use of devices under Part 15. This NPRM adds some restrictions and accountability to the rules, but it does not go far enough in either direction, and it provides no penalties. The burden should be on the BPL operator to attempt to not create interference in the first place, and to quickly and certainly eliminate (not just "mitigate") interference that is caused if they fail in their attempt to avoid it.

Also, I'll discuss and make a recommendation on the definition of the term "harmful interference." The level of mitigation required — the usability of the HF radio spectrum — turns on that phrase.

Tom Brown N4TAB, Frank Lynch W4FAL and I comprised the team of hams from the Raleigh area who were invited to observe the Progress Energy Phase II trial system. No one will mistake our effort for that of the NTIA, but we were able to gain a significant appreciation for the real effects of BPL in a "live" system. Keep in mind that this was a small trial area. The trick will be extrapolating these results to approximate a full system implementation in a dense suburban or urban environment.

#### OBSERVING BPL in North Carolina Progress Energy Phase I trial — an "undisclosed" demonstration

I first became aware of the concept of BPL in late 2002, while reading the October *QST* magazine editorial titled "Radio Smog." Data carried by RF on power lines wasn't called BPL in that editorial. I was not alarmed. It seemed to be an absurd proposal.

I first became *alarmed* in the summer of 2003, when I learned that the ARRL's Ed Hare had been observing BPL trials in the US. The video he placed on the ARRL web site showed interference unlike any I'd seen before, in sound, in spectrum coverage, and in strength. Ed demonstrated a variety of noises from several different systems, most with strong signals, covering many MHz of spectrum. The text that accompanied the

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video said that this noise covered a large geographic area—up to several kilometers from the power line, as observed from his mobile installation with a "compromise" antenna that was far less efficient than even a simple dipole used at home stations.

In October, 2002, my local power company, Progress Energy, announced that it had been testing BPL in the Raleigh area. The announcement, carried in the Raleigh *News & Observer* and on several television news broadcasts, was made only after this "Phase I" test had concluded, and indicated a larger Phase II test would begin around the new year.

Area ham radio operators complained to Progress Energy about the company's plans, once the hams learned of those plans and understood the implication for possible interference. (There had been no complaints from hams of actual interference from the Phase I trial – there were no Amateurs living in the small test community, the trial had received no publicity, and the BPL signals carried no identification, so any ham who had received interference would not know who to complain to.) After the announcement, enough hams contacted Progress Energy that the company decided they needed a limited point of contact with the Amateur Radio community.

Tom Brown N4TAB, the ARRL Wake County Amateur Radio Emergency Coordinator, Frank Lynch W4FAL, an ARRL Technical Specialist, and I, an ARRL Public Information Officer, became that contact team, and had individual discussions with Bill Godwin, one of the engineers in the Progress Energy BPL group. Godwin promised that we would be invited to observe the Phase II site as soon as it was in operation.

We also learned from him, and from another company engineer, that the Phase I hardware was still in place, and some of it was still in operation, in the Wakefield community in north Raleigh. We went to listen with mobile Amateur Radio equipment.

My car is equipped with an Icom 706 MKIIG transceiver, capable of continuous reception from below the AM broadcast band to 200 MHz, and an Outbacker Perth Plus antenna. This is a reasonably efficient and sensitive system, capable of worldwide communication with other Amateur Radio stations, but still falls far below the performance of a home station using a simple dipole.

When I arrived at the Phase I site, I observed the BPL signals in person for the first time. They appeared to be a continuous series of RF carriers, about 1 kHz apart, mostly unmodulated except for a "tick-tick-tick" sound. This has come to be known as the "signature" of this particular brand of BPL. The carriers occupied the spectrum from near 26 MHz to about 28.7 MHz, covering all 40 CB radio channels and the bottom half of the 10 meter Amateur radio band, which begins at 28.0 MHz.

I could hear a strong signal for almost a mile as I drove along Falls of the Neuse Road, near the entrance to the Wakefield subdivision. When I turned off the road into the subdivision, the signal faded to inaudible in about 500 feet. Since at the time I was unfamiliar with any other details of the BPL system, this was my only observation.

Progress Energy had not solicited cooperation or reports of interference from the Amateur Radio community during this Phase I trial, and since the trial had not been publicly announced, it received none. The company stated in a report to the FCC that no interference complaints were received. Frank Lynch pointed out later, after examining the company's FCC filings, that while this claim was true, it should be considered disingenuous. If any Amateur Radio operators *had* heard the signals, they would not have known what they were, nor who they belonged to, as they were "unidentified," a condition permitted by the license.

It turned out later that in fact one Amateur Radio operator – Andy Stoy K4MTN – *was* receiving daily interference in the fall of 2003 while on a routine commute to work down Falls of the Neuse Road. The interference continued into early 2004, and he in fact did *not* know the source of the interference, nor who to

complain to, until March when he came across an article I wrote about our observation of the Phase II BPL systems that was published in several area club newsletters and web sites, and on the ARRL web site (www.arrl.org/news/features/2004/01/20/1/). In an e-mail exchange with Andy beginning March 17, 2004, I discounted his report at first, for several reasons. First, we had been told that the Phase I site had been turned off. Second, his initial report was not particularly precise, either in the "signature sound" of this BPL system, or the spectrum involved. He did describe the general location correctly. And finally, I had already received several e-mail inquires, if not outright complaints, about interference received by area hams who were nowhere near any BPL trial sites and were obviously hearing some other type of interference.

Across several e-mail exchanges, Andy provided a clearer picture of the interference he was receiving. He described the "signature sound" and spectrum that I had observed earlier, although he added that he was also hearing what sounded line traditional wide-band "power-line noise" at the same time. Tom Brown visited the area and confirmed that the Phase I system was indeed still in operation, at least along the overhead power line, with a signal in the 26 to 29 MHz area.

We reported this to Bill Godwin, Andy filed a formal complaint with the FCC, and within a few weeks the system was dismantled.

#### Progress Energy Phase II trial - partially disclosed

On January 15, 2004, Tom, Frank and I were invited to see the new Phase II trial area, or at least part of it, just installed and not yet serving customers, in the Holland Meadows neighborhood, about seven miles south of Raleigh. The neighborhood consisted of a few square blocks of newly built homes, surrounded by farm fields and scattered residences. The area was essentially rural, with a few suburban style developments here and there.

This was the first time we learned details of the BPL system operation, which used equipment provided by Amperion. An Amperion engineer, Gerrett Durling, flew down to provide the demonstration. We saw the hardware involved: injectors, repeaters and extractors, both pole-mounted for overhead power lines, and pedestal mounted for underground power lines. We were told that these devices created or utilized the RF signals that carried the data down the line, using a total of 6 MHz of radio spectrum in two "blocks" to carry the data. One RF block, 2.5 MHz wide, was used for uplink data from customers to the service provider. The other RF block, 3.5 MHz wide, carried downlink data from the provider to the customer. These two RF blocks could be located anywhere in the HF radio spectrum, from about 2 to 50 MHz. They could be at opposite ends of the spectrum, or as close together as 100 kHz. And as in the Phase I trial, they consisted of a "wall to wall" series of carriers, 1.1 kHz apart.

We were told that a pair of spectrum blocks was usable for about 2000 feet, where they would be received and regenerated by a repeater onto two new blocks, using another 6 MHz of spectrum. The spectrum used on one leg of power line could not be reused for several legs to avoid self-interference.

We observed the radiated RF on our mobile receivers. On the overhead power line, the initial spectrum used was 23.44 - 26.08 MHz, and 27.9 - 31.7 MHz. The lower block covered the 12 Meter Amateur Radio band (25.89-25.99 MHz) and adjacent spectrum, while the upper block covered the entire 10 Meter band (28.0-29.7 MHz) and adjacent spectrum. As was the case in our Phase I observation, the signal was very strong –"S-9"– as we drove along the highway adjacent to the overhead power line for about a mile. When we turned off the road and moved perpendicular to the line, the BPL signal faded to "just audible" in about 500 feet.

However, we added an element we didn't have in looking at Phase I. By coincidence, Amateur Radio operator and ARRL Technical Coordinator for North Carolina Danny Hampton K4ITL lived about eighttenths of a mile from the BPL extractor. We called him on a cell phone, and he reported that he was able to hear the 28 MHz BPL signals clearly at his home, using an 80 meter dipole antenna. This reception was far beyond the distance our mobiles were ever able to receive the signal. This trial used the overhead line to demonstrate bringing the BPL data to a neighborhood from a distant source. The trial neighborhood itself had all underground power wiring, and we also observed signals from some of the legs of this part of the system. We found RF energy across the spectrum, from 3 to 30 MHz, again in split 6 MHz blocks used by each 2000 feet or less of power line. Most of these spectrum blocks covered one or more Amateur Radio bands.

The signal strength from the underground lines was weaker than that of the overhead lines. Our mobiles could hear it for 100 to 200 feet from the above-ground pedestals that contained injectors and repeaters. The lower frequency signals seemed to propagate a bit farther than the higher frequency signals. K4ITL could not hear any of the underground signals, which came only as close as a half-mile to his antenna. There are no Amateur Radio operators living in the trial neighborhood, so we could not make any observations with antennas more efficient than the mobile antennas.

Amperion's Gerrett Durling told us that his company had the technology to move the spectrum used by each injector and repeater by remote control from their Network Operations Center (NOC). I asked him to demonstrate that by moving the signal off the 10-meter band, and he said they couldn't do it at the moment because the NOC technician was busy provisioning another trial area. This concluded our initial observation of the Phase II trial. That overhead line remained on the 10-meter band for another two months.

#### More Phase II sites identified

On February 19, 2004, the Raleigh News & Observer ran a story of Progress Energy announcing the Phase II trials to the public. Only at that time did we learn that there was not just one trial area, but three. The trial we had witnessed was known as Holland Meadows, and the two new ones, about 5 miles away, were called "Whitehurst" and "Woodchase," all named for the subdivisions used in the trial. The Woodchase trial also used an overhead feeder delivering BPL data to a neighborhood that used all underground wiring. The Whitehurst neighborhood trial used only underground wiring.

Our next step was to use the FCC Amateur Radio license database and the Street Atlas mapping program to identify the location of every Amateur Radio operator in the zip code areas of the three trials (*Figure 1*). We located three hams within one mile and four more within two miles of the Holland Meadows trial. We found seven hams within one mile and four more within two miles of the Woodchase trial. Since the Whitehurst trial has no overhead lines, so we did not attempt to locate hams to monitor that trial, other than to confirm that there were no hams living in or immediately adjacent to the trial area.

We surveyed all the hams we could reach inside the two-mile radius of the Holland Meadows and Woodchase trials, and found several active on the high frequency bands. We asked each to monitor the 28 MHz band. Every active ham within the one-mile radius was able to hear at least a weak signal that could be positively identified as BPL. A ham with a directional antenna array on an 80-foot tower was able to hear the signals 1.5 miles away. Hams at greater distances were not able to hear the signals at all. Tom Brown and I visited several of these ham's stations to confirm that they were receiving the BPL signal.

#### Complaints and changes, fringes and notches

On March 5<sup>h</sup>, Tom, Frank, three other area hams and I attended a demonstration of BPL for FCC Chairman Powell and the media, presented by Progress Energy and Amperion in the Whitehurst subdivision. I spoke at length with Amperion CEO Phillip Hunt, who mentioned among other things that his company had not received *any* complaints of interference from Amateur Radio operators. Other utilities were saying the same thing. And it was probably true. Despite documenting interference at several trial sites around the country, Amateurs appeared to be "working with" local utilities, and not filing complaints with the FCC. It may have been disingenuous to say there were no complaints – the utilities were by now well aware of the evidence of interference being collected by us, by Ed Hare of the ARRL and others. But evidently there was nothing "on the record" as far as they were concerned.

So on March 13, 2004, I filed my first official complaint with both Progress Energy and the FCC (*ee Appendix A*, detailing the interference I received at the Phase I trial, and the Holland Meadows and Woodchase sites of the Phase II trial. I understand that several other hams filed complaints at about the same time.

Although I received no formal reply from either the FCC or Progress Energy, I did observe what appeared to be an attempt to move spectrum used on the overhead power lines *off* the Amateur Radio spectrum. On March 20, 2004, listening to signals from the overhead power line at the Woodchase subdivision, I observed clear, strong BPL signature signals from 21.5 to 24.90 MHz, and 25.49 to 28.0 MHz, only just brushing the 12 meter band. But I also noted something new, as I was paying more attention to the "band edges" of the BPL signals. They did not end abruptly with one final carrier on a discrete frequency. Instead, they dropped in amplitude significantly over the course of about 20 kHz, and then trailed off slowly over another 50 or more kHz. These signals were weak, but plainly audible, and remained inside the 12 and 10 meter Amateur Radio bands. I was able to hear them 50 to 75 feet from the power line with my mobile station, and I estimate that a home station with a dipole or better antenna would hear them for a block or two. In my second complaint, I referred to them as "residual" signals. Later, in a reply to the FCC, a Progress Energy attorney would call them "fringe" signals.

Still on March 20, I visited the Holland Meadows site and found no changes.

On March 28, 2004, I returned to the Holland Meadows site and found that RF on the overhead lines had been rearranged, using the following spectrum:

14.29 - 16.805 MHz (including the top 60 kHz of the 20 meter ham band)
17.33 - 21.00 MHz (including the whole 17 meter ham band)
24.53 - 28.00 MHz (with an apparent notch across the 12 meter ham band)

Observations were difficult because this area was now saturated with a high ambient hash-type noise level, typically called "power line noise," although the true source was not identified.

On March 29th, 2004, I filed my second interference complaint with the FCC and Progress Energy, based on those observations (*see Appendix B*).

Again, I received no formal reply from the FCC or Progress Energy, but I did get a call from Bill Godwin, requesting a meeting in the trial areas to review the spectrum used and clear up a few questions. Tom Brown, Bill Godwin and I met the afternoon of April 6<sup>th</sup>, first at Holland Meadows, and then at Woodchase. At Holland Meadows, I showed Bill the remaining full-strength BPL signal covering the top 60 kHz of the Amateur 20 meter band, and the "fringe" carriers encroaching on the bottom 50 or more kHz of the 15 meter band.

This time, I had a better chance to observe the notches used on 12 and 17 meters in the Woodchase trial, where the ambient noise level was still low. We heard that the bands were indeed notched, but the notch depth was not sufficient to completely eliminate the signal. We still heard carriers throughout both bands, while we were about 75 feet from the power line. As with the "fringe" carriers at the BPL band edges, I estimate that a home station could hear the signals in the notches a block or two away from the power line.

Bill Godwin had arranged in advance to have an Amperion technician standing by to make real-time adjustments to the spectrum used and attempt to address any remaining complaints. That technician did not answer his phone, did not return messages, and could not be found by other Amperion employees during the course of our two-hour meeting.

I confirmed these results in an e-mail to Bill Godwin, but did not file a third complaint with the FCC.

#### Progress Energy responds to FCC – says they fixed it, or it's "not harmful."

On April 20<sup>th</sup>, 2004, Progress Energy's attorney for Regulatory Affairs Len Anthony sent e-mail to the FCC's James Burtle, Chief of the FCC's Experimental Licensing Division, claiming that after moving the BPL signals off the ham bands, their system "is not causing any harmful interference and is in full compliance with the FCC's Part 15 rules." (See *Appendix C* for the full e-mail.)

Referring to the April 6<sup>h</sup> observation that Bill Godwin, Tom Brown and I made of the weak signals remaining in the notched 12 and 17 meter bands, and the "fringe" signals falling in ham bands adjacent to the erstwhile edge of the BPL spectrum, Anthony wrote, "These tests revealed a small level of interference at the fringes of certain frequencies. Since that time, further modifications have been made to address this fringe interference. It is PEC's position and interpretation of the FCC's rules with regard to 'harmful interference' that any interference that may still exist is not 'harmful' as that term is defined by the FCC's rules. This level of interference does not seriously degrade ham radio operation or transmissions or cause repeated interruptions."

On April 21<sup>st</sup>, I rechecked all the spectrum used on the overhead lines in the Holland Meadows and Woodchase trials. It appeared to me that contrary to Mr. Anthony's claim, no changes had been made since our April 6<sup>th</sup> observation. Given that claim, I was very surprised to observe that the full-strength BPL signal remained on the top 50 kHz of the 20 meter band. Fringe carriers remained inside the 15 and 10 meter bands. And the notch depth in the 12 and 17 meter bands appeared unchanged.

From that time until my most recent observation on April 28th, the only changes I have seen are some minor adjustments to the beginning and end of the notches and the edge of the spectrum that abuts the 15 and 10 meter bands, so that somewhat weaker signals appear inside the bands.

#### Mobiles don't count?

In my complaints to the FCC, I recognized that all my complaints, and those of several other hams, were based on observations from mobile stations. I asserted that these observations were valid for two reasons. First, there were no hams living in the trial areas. The mobiles acted as "surrogates" for home station observations, albeit with reduced efficiency antennas. Keep in mind that these were trials, and were supposed to illuminate both the promise and problems that could be expected from a full-scale system. Second, mobile HF is a popular aspect of our service in its own right. The ARRL estimates that there are 70,000 active HF mobile operators today. Several high-power, compact, full-feature radios (like my Icom 706 MKIIG), and a wide variety of antennas have made HF mobile a relatively easy proposition.

In his letter to the FCC, Len Anthony asserts, "Given that any interference experienced by a mobile operator only occurs within close proximity to the BPL facilities, such interference would be very short lived. Thus, PEC is not causing any harmful interference and is in full compliance with the FCC's Part 15 rules." This would appear to write off mobiles as any source of complaint about BPL interference.

In practice, a mobile traveling on a highway at 35 miles per hour can be in interference range of a BPLcarrying power line running alongside the road for a minute or more, and then may run into another line carrying BPL in the same spectrum just a few miles down the road. Add the variables of stop-and-go traffic, traffic lights, or the possibility that the mobile may stop in a driveway or parking lot, and the duration of the interference can be come much longer. Clearly, mobiles are subject to interference as much as, and perhaps more than home stations.

#### What is Harmful?

Part 15, pre- or post-NPRM, provides that unlicensed devices are not permitted to cause harmful interference to licensed services. The Amateur Radio rules define "harmful" this way:

§97.3(a)

(23) Harmful interference. Interference which endangers the functioning of a radionavigation service or of other safety services or seriously degrades, obstructs or repeatedly interrupts a radiocommunication service operating in accordance with the Radio Regulations.

Mr. Anthony claims that the weaker carriers remaining in the notched 12 and 17 meter bands, the "fringe" carriers inside the edges of the 15 and 10 meter bands, and *any* interference to a mobile station, are not harmful. The language is subjective, of course, and open to fairly wide interpretation. I don't know if any more precise language is possible or desirable, but a case can be made that the type of interference created by even weak BPL signals, audible for a block or two, are harmful to stations in the Amateur Radio service. Hams routinely tune through quiet spectrum, looking for weak signals from distant or very low power stations. The presence of a continuous series of weak signals, occupying the entire band, can compromise this operation. Obviously if BPL signals actually block the reception of any signals, they have *obstructed* or *repeatedly interrupted* operation. *Degrade* is the operative word for signals that hover in the background, creating a tone, crackle or pop behind signals that can still be understood, but with greater difficulty.

It appears that there is no large body of case histories that help apply the term "harmful" to specific instances of interference. With BPL, that will probably change quickly.

Amateur Radio operators have had to deal with a variety of noises – some natural, and some man-made – since the dawn of radio. The rise of clock and processor based electronic devices have escalated the problem in the past two decades. Part 15 has somewhat held this onslaught at bay, though at any given ham's station, HF is dotted with hash, whistles and gurgles emanating from computers, monitors, modems, and other equipment (today, for me, it's my neighbor's electric blanket controller, creating clicks from VLF to beyond UHF). But most of these signals occupy a narrow bandwidth, not 6 or more MHz, and radiate for few feet, not a few hundred (that electric blanket is an exception). Again, BPL is a *sea change* in the quantity, duration and strength of signals expected to share the HF radio spectrum. Only a politically inspired definition of the word "harmful" will keep it from being widely applied.

#### Extrapolation from the trials to real life

The BPL trial areas are designed to be a representation of a complete system. What would the RF landscape look like with BPL operating on every power line in a dense suburban or urban environment? We must extrapolate from the small, isolated trial areas to get an idea.

Based on my experience observing the Progress Energy trial areas, I think I can get an idea of what BPL might look like in the moderately dense neighborhoods of my town, Cary, North Carolina, a suburb of Raleigh.

Most of the neighborhoods in Cary are like the Progress Energy trial areas, neighborhoods with underground utilities, with overhead feeders lining the main roads. The nearest overhead line to me is onethird of a mile away - borderline for me to hear notched or fringe signals in the ham bands, but easily within range for me to hear moderate signals in other parts of the spectrum. I could expect to hear moderate signals from the underground lines on my block, and possibly an the streets in front of and behind my house.

So far, Progress Energy has not attempted to notch or otherwise mitigate the BPL signals covering the ham bands in any of its underground lines. They continue to operate at full strength, albeit with less coverage than the signals on the overhead lines. Assuming that they can incorporate notches on the all the underground lines affecting my station, I might end up "lucky." By accident of location, I might be in an area where little or no BPL interference is heard, but it that is not guaranteed.

Can the same be said for all my neighbors in town?

I'm afraid not. Progress Energy has identified only three spectrum blocks that give them the required 6 MHz of spectrum (plus 100 kHz separation between blocks) without covering ham bands, although each requires that one of the smaller ham bands be notched to round out the total 6 MHz:

7.30	-	14.0 MHz, with notch for 10.1 - 10.15 MHz (30 meters)
14.35	-	21.0 MHz, with notch for 18.068 - 18.168 MHz (17 meters)
21.45	-	28.0 MS, with notch for 24.89-24.99 MHz (12 meters)

There are *no* 6 MHz wide spectrum blocks below 30 MHz with no ham spectrum at all. And while Amperion says they can operate up to 50 MHz, they seem reluctant to do so. They would be covering spectrum used by several state government agencies, including the Highway Partrol.

Therefore, any ham living within a block or two of an overhead line would find BPL signals in at least the 30, 17 and 12 meter bands, and possibly "fringe" carriers in 50 or more kHz at the edges of any of the other bands.

Even without the problem of notches that aren't deep enough, would the identified spectrum give Progress Energy enough spectrum blocks to place BPL on all the overhead power lines, without causing selfinterference? That's a question only Amperion can answer, but if the answer is "no," then there will be problems on additional ham bands.

#### **Proactive mitigation?**

Would the power company proactively avoid and notch ham radio spectrum in advance? One would hope so. The spectre of working with a utility's Customer Service to resolve a problem as complex as RF interference is frightening. But there is no requirement in Part 15, or the NPRM, that they do so. The burden is placed on the party receiving interference to identify it, find the appropriate party to complain to, find the appropriate channels though the utility or service provider's bureaucracy, and lodge a complaint cogent enough that it will allow the utility to clear up the interference correctly, without creating one or more new problems while correcting the initial problem. This qualifies as a "nightmare scenario" for anyone dealing with a large utility.

#### Shortwave broadcast - and the rest of the spectrum

So far, the only spectrum I've discussed in that allocated to Amateur Radio. But what about the users of the rest of the spectrum? The NPRM proposes that a BPL operator have the ability to avoid interference by remote control, and Amperion claims to be able to delete carriers on a spot basis, by block moves and notches (although their opportunities to demonstrate that capability were never realized, and the results of the changes they made on their own were less than perfect). The NTIA has listed hundreds of individual frequencies across the HF spectrum that should be avoided. But the *big* gorilla in the tent is Shortwave Broadcast.

International shortwave broadcasting uses the following bands:

Freq (kHz)	Reception	
2300-2500	Infrequent reception	
3200-3400	Winter nights	
3900-4000	Winter nights	
4750-5060	Tropical stations, winter nights	
5900-6200	Best at night	
7100-7350	Best at night (hams share with some European Broadcasts)	
9400-10000	Best at night, some day	
	Freq (kHz) 2300-2500 3200-3400 3900-4000 4750-5060 5900-6200 7100-7350 9400-10000	

25	11600-12160	Best at night, some day
22	13570-13870	Best day, some night
19	15100-15800	Best day, some night
16	17500-17900	Best day, some night
15	18900-19020	Best day
13	21450-21750	Best day
11	25600-26100	Best day

With this list, a great deal more of the radio spectrum comes into play. The ITU Radio Rules require that the administration protect reception of international shortwave broadcast from harmful interference. Can a utility proactively protect this spectrum as well? Many shortwave broadcast signals are very strong, but others are weak, and once again, even notched BPL signals may create a problem. The interference is bad enough for Amateur Radio operators who are generally more technically competent to analyze interference and find the source. Shortwave listeners can not be expected to understand the source of this kind of interference. They are essentially defenseless against it.

#### Mitigation - Part 15 needs to be stronger

Clearly, the use of the high frequency radio spectrum for a service that radiates a signal for this distance across this much spectrum is inadvisable. The rules should make it commensurately difficult to do, and should provide an overarching degree of protection for those who might be harmed. Until the advent of BPL, Part 15 did a fairly good job. BPL stands Part 15 on its head. Some suggestions to remedy this:

#### Identification - add a voice beacon

The NPRM provides for a public database so that an interfering signal can be identified. This would be useful only for those who are aware of BPL and understand how to access and utilize the database. A much more useful user-friendly identification scheme is needed. **Each BPL transmitter should have a continuous identification beacon** understandable by the "least common denominator" of receiver appropriate for the spectrum used. For HF, that would be a voice modulated AM transmitter. The beacon should describe the BPL signal and define the spectrum it is associated with, and provide a clear point of contact for mitigation. It should be 10 dB in strength above the amplitude of the rest of the BPL signals in its spectrum block so that it can be clearly received. This signal would be subject to mitigation itself, of course, and would contribute to spectrum congestion. The BPL system operator would be required to identify appropriate spectrum for the beacon and coordinate its operation.

#### Time limit: 30 minutes, 24/7

The current Part 15 rules, and the NPRM, are open ended on how long the party responsible for causing interference has to solve the problem. Each case that goes as far as FCC Enforcement is battled out individually. Since BPL is an interfering signal deliberately placed on a power line and is known in advance to radiate over a considerable distance, the burden to mitigate the problem quickly should be high, and should be based on the needs and convenience of the party receiving the interference, not the party generating it.

A BPL utility or service provider should be required to do whatever it takes to remove the interference from a complaining party's receiver **within 30 minutes**. This service should be available day and night, every day of the year, as there is no predicting when someone will buy a radio, erect an antenna and experience interference.

#### Penalty

Strong requirements without significant penalties are useless. I'll suggest a fine of \$1,000 the first day if the interference isn't mitigated in the 30 minute time limit, and \$10,000 per day thereafter until it is cleared up. If

the interference is disputed, and the dispute is resolved in favor of the complaining party, the fine covers the time period beginning when the complaint was filed.

### Radiated power limit

The current radiated power limit is far to high for effective interference mitigation to mobile receivers, and there is no practical method that would allow a mobile operator the opportunity to have interference mitigated in a useful time period. Therefore, the radiated power limit should be reduced to the point that a mobile operator on the street below the BPL energized power line would receive a signal only marginally above the noise level – about the strength of the notched and "fringe" carriers in the current Amperion system.

### Conclusion

The public has enjoyed relatively unrestricted access to monitoring the radio spectrum for all kinds of signals – ham radio, CB, broadcast, shortwave, business, military, government, aviation and more. If it is transmitted "in the clear," we have enjoyed the privilege of receiving it, if we chose to possess the needed equipment. That access to shortwave radio is being threatened by a service that believes that it needs this spectrum for another task, and is attempting to use a section of the rules, Part 15, to accomplish a back-door takeover.

BPL manufacturers and the utilities that want to deploy the systems would have us believe that there is no interference problem, or if there is (an odd turn of the question, but then they are attempting to have their cake and eat it, too), they can solve it. Our field observations have shown us that there are some things they can do, and there probably will be more that they can do in the future, but they can't defy physics. The amount of radio energy needed on the power lines to be useful for BPL is also enough to radiate an interfering signal for a half-mile or more. Given the ubiquity of the power grid, that is essentially *everywhere*.

The Part 15 rules should be strengthened to the point that Broadband over Power Lines, if it is to operate at all, does not interfere with other users or listeners to the spectrum it intends to use.